### FINANCIAL STATEMENTS AND INDEPENDENT AUDITOR'S REPORT

### COUNTY OF BANDERA, TEXAS

Bandera, Texas

For the Year Ended September 30, 2016

#### COUNTY OF BANDERA, TEXAS

### BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**SEPTEMBER 30, 2016** 

#### COUNTY OF BANDERA, TEXAS ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED SEPTEMBER 30, 2016

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## NEFFENDORF & KNOPP, P.C. Certified Public Accountants

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Independent Auditor's Report

Honorable Judge and County Commissioners County of Bandera Bandera, TX 78003

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas, as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas, as of September 30, 2016, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3 through 9), budgetary comparison information (pages 42 through 44), and the schedule of changes in net pension liability and related ratios, schedule of employer contributions and notes to the schedule of contributions (pages 45 through 47), be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures, to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Bandera County's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 17, 2017, on our consideration of Bandera County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Bandera County's internal control over financial reporting and compliance.

Neffendorf & Knopp, P.C. NEFFENDORF & KNOPP, P.C.

Fredericksburg, Texas

March 17, 2017

## COUNTY OF BANDERA MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) FOR THE YEAR ENDED SEPTEMBER 30, 2016

Within this section of the Bandera County (County) annual financial report, the Bandera County Commissioners' Court provides a narrative discussion and analysis of the financial activities of the County for the fiscal year ending September 30, 2016. The financial performance is discussed within the context of accompanying financial statements and disclosures, which begin on page 10.

#### Financial Highlights (thousands)

- The County's net position as indicated in the government-wide financial statements are \$19,191.
- Total net position is comprised of the following:
  - 1. Capital assets, net of related debt, of \$8,131 include property and equipment, net of accumulated depreciation.
  - 2. Net position of \$3,727 is restricted by debt covenants and or grantee laws or regulations and capital projects.
  - 3. Unrestricted net position of \$7,333 is available to meet obligations of creditors and citizens.
- The County was able to house prisoners from surrounding counties and started receiving revenue from outside counties in January 2010. The County received \$354, an increase of 27% from 2014-2015.
- The County spent a total of \$125 in services for court appointed attorneys. \$14 was spent in County and Juvenile Court, a 50% decrease from 2014-2015. \$111 was spent in District Court, a decrease of 39% from 2014-2015. The County received \$21 from the State Comptroller for Indigent Defense, a decrease from \$25 in 2014-2015.
- Indigent health care is an un-funded mandate from the State of Texas; the cost of that service for 2015-2016 was \$115, a decrease of approximately 44% from 2014-2015. In order to fund this operation, Bandera County assessed a tax rate of .0065.
- The unreserved fund balance in the general fund as shown in the fund financial statements on page 13 is \$7,038 or 66% of general fund expenditures. This amount is 41% higher than the guidelines recommended by the Commissioner's Court and the State Comptroller's Office.

#### **Using This Annual Report**

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities (pages 10 through 12) provide information about the activities of the County as a whole and present a longer-term view of the County's finances. Fund financial statements start on page 13. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also compare actual revenue collection and expenditures to budget. Notes to the financial statement are included to provide additional financial information.

#### **Government-wide Financial Statements**

Government-wide statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting methods used by most private-sector entities. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

The government-wide financial statements include two statements. One is the *Statement of Net Position*; this statement presents all of the assets and liabilities of the County as a whole, with the difference reported as net position. It answers the question as to whether the financial condition of the County is better or worse as result of the of year's activities. Over time, increases or decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. To assess the overall financial condition of the County, one must also consider non-financial conditions such as property tax base and condition of assets.

The other government-wide financial statement is the *Statement of Activities*. This statement reports how each activity is funded by showing grants and program revenues related to each activity and how much reliance is placed on general revenues. The statement relates to the *Statement of Net Position* in that it shows how current operations have changed net position.

#### **Fund Financial Statements**

Funds are established to account for money that is designated for specific purposes by the Commissioners' Court or grantees such as the State of Texas. The fund financial statements differ from the government-wide statements in that they focus on significant funds rather than the County as a whole. Major funds are presented separately; others are aggregated into a single statement. The fund financial statements for major funds begin on page 13. Fund data for non-major funds is included in a combining statement on page 48. The basic funds are classified by type; each type used by the County is described in the following paragraphs.

Governmental funds – Most of the County's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting that measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services it provides. Governmental fund information shows the amount of financial resources available in the near future to finance County programs.

In addition to the major government funds Balance Sheet and Statement of Revenues and Expenditures, budgetary comparison statements are included for the general fund and major special revenue fund. Comparison data is also included for all other special revenue funds and the debt service fund. These schedules compare actual revenue and expenditures with adopted and amended budgets.

Notes to the financial statements – The notes presented immediately following the basic financial statements to provide additional information to facilitate the understanding of the government-wide and fund financial statements. The notes explain accounting policies and disclose additional information concerning fixed assets, long-term liabilities, and the County retirement plan.

#### The County as a Whole

Our analysis of the County as a whole focuses on net position (Table 1) and changes in net position (Table 2). The Statement of Activities reports annual expenditures by major function along with the charges for services and grant proceeds available to support each function. This presentation shows the cost of services that must be offset by general revenue such as property and sales taxes.

The Summary of Net Position (Table 1) lists assets in the order of liquidity beginning with cash and ending in fixed assets. Receivables include unpaid property taxes and unpaid court cost and fines assessed by the courts. Each receivable is reported net of a reserve for uncollectable accounts. Historical collection data for property taxes shows an average annual collection rate of 98 percent. Total capital assets as reported in the *Statement of Net Position* is \$16,058, this amount is net of accumulated depreciation of \$13,773. With the exception of land, total countywide assets are approximately 47% depreciated. Assets such as machinery and equipment are reported at \$8,973 and are 82% depreciated. We have to conclude that many assets exist with limited useful life that must be replaced in the near future. Liabilities are all payable within one year. Net position at year-end is \$19,191. \$11,858 of net position is restricted for specific purposes as required by state law or by County policy. The \$7,333 in unrestricted net position is available for funding general operations.

The Changes in Net Position (Table 2) itemizes the basic sources of revenue and expenditures as to the services provided. Total revenue for governmental activities was \$18,505; approximately 77% is generated by general revenues. Total governmental expenditures were \$17,113, resulting in a net increase in net position of \$1,392. More detail about the increase is discussed in the *Financial Analysis of the County Funds*.

Revenues and expenditures for governmental activities are compared in Table 3 showing the relation between the cost of services and the revenue generated from users of the service. This table also shows how much general revenue (property and sales taxes) and grants are needed to provide each service. For the past several years, the County has relied on the steady growth of property values and rate increases to meet the demand for services.

Table 1 Net Position (in Thousands)

	Governmenta	l Activities
	2016	2015
Cash and Current Investments	\$ 11,105	\$ 9,905
Receivables	1,229	1,269
Capitalized Debt Issuance Costs	0	0
Capital Assets	16,058	16,640
Total Assets	28,392	27,814
Accounts Payable	720	629
Other Liabilities and Deferred Revenue	33	11
Short-term Debt (Due Within One Year)	555	560
Long-term Debt	7,866	8,472
Total Liabilities	9,174	9,672
Net Position:		
Invested in capital assets, net of debt	8,131	8,179
Restricted	3,727	3,114
Unrestricted	7,333	6,505
Total Net Position	\$ 19,191	\$ 17,798

Table 2
Changes in Net Position (in Thousands)

	Governmental Activities		
	2016	2015	
Revenues:			
Program Revenues			
Charges For Services	\$ 3,666	\$ 3,415	
Operating Grants &			
Contributions	477	642	
Capital Grants & Contributions	54	24	
General Revenues			
Property Taxes	12,742	12,297	
Other Taxes	1,018	1,017	
Grants & Contributions	116	37	
Investment Earnings	62	19	
Other General Revenues	369	495	
Total Revenues:	18,504	17,946	
Expenditures:			
General Government	2,994	3,205	
Administration of Justice	2,679	2,771	
Public Safety	3,476	3,452	
Corrections	1,600	1,497	
Road & Bridge	3,023	2,887	
Health & Human Services	1,932	2,093	
Comm & Economic			
Development	1,077	1,076	
Infrastructure & Environmental	85	250	
Interest on long-term Debt	246	336	
Agent Fees	1	3	
Issuance Costs	0_	103	
Total Expenditures:	17,112	17,673	
Change in Net Position	1,392	273	
Beginning Net Position	17,799	18,177	
Prior Period Adjustments	-0	-652	
Net Position	\$ 19,191	\$ 17,498	

Table 3
Governmental Activities (in Thousands)

	Expenditures	Percent of Total	Non-Tax Program Rev		Grants Contribut	:=:=:	Gener Reven	100000
	2016	Exp			Amount	%	Amount	%
General Government	\$ 2,993	17%	\$ 875	29%	\$ 33	1%	\$ 2,085	70%
Administration of Justice	2,679	16%	229	9%	211	8%	2,239	84%
Public Safety	3,476	20%	285	8%	0	0%	3,191	92%
Corrections	1,600	9%	413	26%	0	0%	1,187	74%
Road & Bridge	3,023	18%	642	21%	29	1%	2,352	78%
Health & Human Services	1,932	11%	1,164	60%	34	2%	734	38%
Community & Economic								
Development	1,077	6%	58	5%	0	0%	1,019	95%
Infrastructure & Environmental	85	0%	0	0%	170	0%	-85	0%
Interest	246	1%	0				0	
Agent Fees	1	0%	0				0	
Issuance Costs	0	0%	0				0	
Total Charges for Services	\$ 17,112		\$ 3,666		\$ 477		\$12,722	

#### Capital Assets and Debt Administration

Capital Assets: Bandera County purchased land in Pipe Creek, several pieces of equipment and vehicles.

Table 4
Capital Assets at Year-End (in Thousands)

	2016	2015
Land	\$ 486	\$ 391
Buildings	16,542	16,512
Equipment	8,973	8,583
Improvements other than Buildings	0	0
Construction in Progress	31	25
Infrastructure	3,799	3,598
Capital Leases	0	0
Total	\$ 29,831	\$ 29,109

**Debt Administration**: Bandera County has one type of capital debt. It includes Texas General Obligation Bonds – Series 2007, Series 2008, and Series 2015 for the construction of a new Jail/Justice Center. This debt will be retired in the year 2028. The total outstanding debt at year end is \$7,460.

#### Financial Analysis of the County Funds (in thousands)

#### Governmental Funds

The governmental funds statements presented on pages 13 through 18 include the General Fund, Ambulance, Road and Bridge Fund, Jail/Justice Center Fund, and all other governmental funds combined. These statements focus on short-term transactions and the impact they have on financial resources for future financial requirements. The total of fund balances at year-end for all governmental funds are \$10,766, an increase of \$1,111 from the prior year.

The General Fund is the primary day-to-day operating fund that finances services such as the courts and law enforcement. In 2015-2016, General Fund operations had a fund balance of \$7,038 and are 65% of total expenditures; this percentage satisfies the 25% recommendation by the State Comptroller and the County's policy to have a minimum operating reserve of 25%.

The Road and Bridge Fund is reported as a single major governmental fund because it represents a material percentage of the total revenue and expenditures of all governmental funds. The Road and Bridge Fund resulted in a \$465 increase in fund balance. The ending fund balance of \$1,609 is 70% of total expenditures; this percentage satisfies the recommended reserve.

The Ambulance Fund is also reported as a single major governmental fund because it represents a material percentage of the total revenue and expenditures of all governmental funds. The Ambulance Fund resulted in a \$87 increase in fund balance. The ending fund balance of \$770 is 52% of total expenditures; this percentage satisfies the recommended reserve.

All other governmental funds are combined to form the non-major governmental fund category; the funds included in this combination are itemized in the combining statements on pages 48 through 59 of the report. Combined fund balances increased by \$61 to \$1,179 at 58% of total expenditures; this percentage satisfies the recommended reserve.

#### **Budgetary Highlights**

Budgetary statements of revenues and expenditures for the General Fund and Road and Bridge Fund are on pages 42 and 43. The statements report the original and final budget with actual amounts for each category. The variance is the difference between the actual and the final budget. The original budget was adopted by the County's Commissioners Court prior to the beginning of the fiscal year and amendments to the budget are approved by the court throughout the fiscal year. The plan for the General Fund budget was to spend \$1,297 of reserves; however, actual expenditures were under budgeted by \$1,162 and actual revenues were \$539 more than budget, so the County was able to end the year with \$1,795 more in reserves.

The final Ambulance budget anticipated expenditures to exceed revenues by \$299. Actual revenues were more than budgeted by \$221; actual expenditures were less than budget by \$165, so the County was able to add \$386 to Ambulance reserves.

The final Road and Bridge budget anticipated revenues to exceed expenditures by \$79. Actual revenues were more than budgeted by \$62; actual expenditures were less than budget by \$324, so the County was able to add \$386 to Road and Bridge reserves.

#### Budget for 2016-2017

For the 2016-2017 fiscal year, the County is able to function on the 2015-2016 adopted property tax rate of .6769 per hundred dollars of taxable value. The County distributed the Ad Valorem tax rate differently internally in order to operate using the same tax rate as the previous year.

The total budget for capital expenditures and capital improvements is \$475, a decrease of \$178 from 2015-2016. The County has maintained equipment and vehicles in a manner that does not require new vehicle acquisitions as often as prior years. It is encouraged by Commissioners Court to apply for grants for capital equipment. In 2016-2017, a radio tower was approved from a grant resource in the amount of \$75, lowering the amount taxpayers pay for capital equipment.

#### **Future Financial Issues**

Bandera County has grown significantly in the last several years. Bandera County Commissioners Court will continue to anticipate growth and remain fiscally conservative in order to maintain a healthy fund balance.

As in previous years, the maintenance of county roads is and will be one of the most critical challenges. Until the State of Texas allows counties to participate in fuel tax revenues there is no hope for small rural counties to maintain and improve a failing road system. Ad Valorem property taxes will not provide adequate revenue to allow county government to function effectively.

The State of Texas continues to mandate that counties provide services with no financial support. If this trend continues, counties either raise taxes to support the unfunded mandates or discontinue service that they might otherwise provide.

#### Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of Bandera County's finances and to demonstrate the County's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Office of Bandera County Auditor or the Commissioners Court of Bandera County.



#### BANDERA COUNTY STATEMENT OF NET POSITION SEPTEMBER 30, 2016

	Primary Government
	Governmental Activities
ASSETS	
Cash and Cash Equivalents Receivables (net of allowance for uncollectibles) Capital Assets:	\$ 11,105,011 1,229,282
Land Infrastructure, net Buildings, net Machinery and Equipment, net Construction in Progress	486,080 1,379,867 12,562,781 1,598,960 30,536
Total Assets	28,392,517
DEFERRED OUTFLOW OF RESOURCES  Deferred Charge for Refunding Deferred Outflow Related to Pension Plan  Total Deferred Outflows of Resources	316,232 2,568,965 2,885,197
LIABILITIES	
Accounts Payable Accrued Interest Payable Noncurrent Liabilities	720,100 33,713
Due Within One Year Due in More Than One Year Net Pension Liability	555,000 7,866,090 2,305,495
Total Liabilities	11,480,398
DEFERRED INFLOW OF RESOURCES  Deferred Inflow Related to Pension Plan	606,313
Total Deferred Inflows of Resources	606,313
NET POSITION	
Net Investment in Capital Assets Restricted for:	8,130,969
Restricted for Road and Bridge Restricted for Debt Service Restricted for Ambulance Services Restricted for Other Special Revenue Unrestricted Net Position Total Net Position	$ \begin{array}{r} 1,609,133\\ 169,956\\ 769,737\\ 1,178,583\\ 7,332,625\\ \hline $19,191,003 \end{array} $
10001 1001 000000	

#### BANDERA COUNTY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2016

			ies			
Paring and Consumer and	Expenses		Charges for Services		Operating Grants and Contributions	
Primary Government:						
GOVERNMENTAL ACTIVITIES:				_		
General Administration	\$ 2,993,463	\$	875,284	\$	33,046	
Law Enforcement	3,475,787		285,210		-	
Corrections	1,599,663		413,400		=	
Road and Bridge	3,022,725		641,501		29,374	
Health & Human Services	1,932,225		1,164,406		34,397	
Administration of Justice	2,679,165		228,666		210,986	
Community & Economic Development	1,077,109		58,005		-	
Infrastructure & Environmental	85,294		<u></u>		169,516	
Interest	246,047		_		_	
Fiscal Agent's Fees	1,350		-		-	
TOTAL PRIMARY GOVERNMENT:	\$ 17,112,828	\$	3,666,472	\$	477,319	

#### General Revenues:

Taxes:

Property Taxes, Levied for General Purposes Property Taxes, Levied for Debt Service Sales Taxes Other Taxes Grants and Contributions Not Restricted Miscellaneous Revenue Investment Earnings

Total General Revenues

Change in Net Position

Net Position-- Beginning

Net Position--Ending

#### Net (Expense) Revenue and Changes in Net Position

		Primary Government						
	Capital							
(	Grants and Contributions	Governmental						
\$	-	\$	(2,085,133)					
			(3,190,577)					
	-		(1,186,263)					
	15,000		(2,336,850)					
	39,223		(694, 199)					
			(2,239,513)					
	-	(1,019,104						
	-	84,222						
	-		(246,047)					
the court of the court	-		(1,350)					
\$	54,223		(12,914,814)					
			11,913,491					
			828,985					
			593,068					
			424,571					
			115,742					
			369,272					
			62,199					
			14,307,328					
			1,392,514					
		-	17,798,489					
		\$	19,191,003					

#### BANDERA COUNTY BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2016

	General Fund			oad & Bridge Fund	Ambulance Fund	
ASSETS						
Cash and Cash Equivalents	\$	7,186,667	\$	1,794,531	\$	748,984
Taxes Receivable		644,054 (216,952)		144,906 (62,859)		32,423 (10,922)
Allowance for Uncollectible Taxes (credit) Receivables (Net)		175,448		38,349		76,899
Total Assets	\$	7,789,217	\$	1,914,927	\$	847,384
LIABILITIES	_					
Accounts Payable	\$	128,147	\$	193,037	\$	20,883
Wages and Salaries Payable		220,943		36,278		36,534
Total Liabilities		349,090		229,315		57,417
DEFERRED INFLOWS OF RESOURCES						
Unavailable Revenue - Property Taxes		401,857		76,480		20,230
Total Deferred Inflows of Resources	, <del></del>	401,857		76,480		20,230
FUND BALANCES						
Restricted for Road and Bridge		-		1,609,132		-
Retirement of Long-Term Debt		-		) <b>—</b> (		
Other Restricted Fund Balance		-		-		-
Ambulance Services		-		-		769,737
Other Committed Fund Balance Unassigned Fund Balance		7,038,270		-		-
	-			1 (00 100	-	760 727
Total Fund Balances		7,038,270		1,609,132		769,737
Total Liabilities, Deferred Inflows & Fund Balances	\$	7,789,217	\$	1,914,927	\$	847,384

D	Debt Service Fund				(	Total Governmental Funds			
\$	162,672 56,413 (19,680) 5,355	\$	1,212,157 36,130 (12,170) 49,288	\$	11,105,011 913,926 (322,583) 345,339				
\$	204,760	\$	1,285,405	\$	12,041,693				
\$	-	\$	63,013 21,266	\$	405,080 315,021				
	-		84,279		720,101				
	34,802		22,544		555,913 555,913				
	169,958		- - 654,083 -		1,609,132 169,958 654,083 769,737				
	.=		524,499		524,499 7,038,270				
1	169,958		1,178,582	-	10,765,679				
\$	204,760	\$	1,285,405	\$	12,041,693				

# BANDERA COUNTY RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2016

Total Fund Balances - Governmental Funds	\$ 10,765,679
Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.	8,178,815
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2016 capital outlays and debt principal payments is to increase net position.	1,310,074
This is the second year of the implementation of GASB 68 for the TCDRS Pension plan. This fiscal year required that the County report their net pension liability in the Government Wide Statement of Net Position. The items reported as a result of this implementation included a net pension liability of \$2,305,495 and a Deferred Resource Outflow of \$2,568,965 and a Deferred Resource Inflow of \$606,313. The net effect of these was to decrease the ending net position by \$342,843.	(342,843)
The 2016 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.	(1,331,567)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, eliminating interfund transactions, reclassifying the proceeds of bond sales as an increase in bonds payable, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.	610,845
Net Position of Governmental Activities	\$ 19,191,003

#### BANDERA COUNTY

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2016

	General Fund		Roa	nd & Bridge Fund	Ambulance Fund	
REVENUES:						
Taxes:						
Property Taxes		2,232	\$	2,083,280	\$	633,168
General Sales and Use Taxes		3,068		-		-
Other Taxes		0,751		C41 501		-
Licenses and Permits		5,305 2,519		641,501		39,233
Intergovernmental Revenue and Grants Charges for Services		1,467		28,666 575		888,357
Fines		8,666		3/3		000,557
Investment Earnings		3,174		8,721		3,447
Contributions & Donations from Private Sources		500		-		-
Other Revenue	9	4,468		-		2,625
Total Revenues	11,21			2,762,743		1,566,830
EXPENDITURES:						
Current: General Government:						
General Administration	2 49	4,414		_		_
Public Safety:	2,47	т,т1т				
Law Enforcement	3 43	8,283		_		_
Corrections		7,888		_		
Road and Bridge		8,221		2,297,458		-
Health & Human Services		1,979		-,		1,479,586
Administration of Justice		3,493		-		-
Conservation and Development:						
Community & Economic Development	38	4,208		-		=
Infrastructure & Environmental		-		-		-
Debt Service:						
Principal		-		-		-
Interest		-		-		: <b>-</b> );
Fiscal Agent's Fees			-		-	
Total Expenditures	10,80	8,486		2,297,458		1,479,586
Excess (Deficiency) of Revenues Over (Under) Expenditures	40	3,664		465,285		87,244
OTHER FINANCING SOURCES (USES):						
Insurance Proceeds	9	5,045		-	-	-
Total Other Financing Sources (Uses)	9	5,045				
Net Change in Fund Balances	49	8,709		465,285		87,244
Fund Balance - October 1 (Beginning)	6,53	9,561		1,143,847		682,493
Fund Balance - September 30 (Ending)	\$ 7,03	8,270	\$	1,609,132	\$	769,737



ot Service		Other	Total Governmental
 Fund		Funds	Funds
\$ 829,034	\$	395,845	
-		-	593,068
-		403,820	424,571
-		476 266	706,806 646,784
-		476,366	2,912,965
-		772,566	228,666
2,184		4,673	62,199
2,101		4,075	500
		26,586	123,679
831,218		2,079,856	18,452,797
-		276,936	2,771,350
-		59,228	3,497,511
-		-	1,617,888
-		318,060	2,873,739
-		115,340	1,936,905
-		471,682	2,745,175
-		692,384	1,076,592
-		85,294	85,294
560,000		-	560,000
270,118		-	270,118
 1,350	-		1,350
 831,468	_	2,018,924	17,435,922
(250)	_	60,932	1,016,875
 	-		95,045
		-	95,045
(250)		60,932	1,111,920
 170,208		1,117,650	9,653,759
\$ 169,958	\$	1,178,582	\$ 10,765,679

#### **BANDERA COUNTY**

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2016

<b>Total Net Change in Fund Balances - Governmental Funds</b>	\$ 1,111,920
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2016 capital outlays and debt principal payments is to increase the change in net position.	1,310,074
The imlementation of the requirements of GASB 68 for this fiscal year resulted in a prior period adjustment to record the retroactive impact. This is NOT included in the explanation as to why the change in net position is different on Exhibit B-1 than the change in fund balance on Exhibit C-3. The entries required by GASB 68 did require that some expenses on B-1 be adjusted. Total credits to expenses were \$758,139 and total debits to expenses were \$415,061. The net effect on the change in net position on Exhibit B-1 is an increase of \$343,078.	343,078
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease the change in net position.	(1,331,567)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing deferred revenue as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, eliminating interfund transactions, reclassifying the proceeds of bond sales, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to decrease the change in net position.	(40,991)
Change in Net Position of Governmental Activities	\$ 1,392,514

#### BANDERA COUNTY STATEMENT OF NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2016

	Private			
	Purpose	Agency		
	Trust Funds	Funds		
ASSETS				
Cash and Cash Equivalents	\$ 165,882	\$ 657,104		
Investments - Current	-	62,781		
Accounts Receivable-Net of Uncollectible Allowance		705		
Total Assets	165,882	\$ 720,590		
LIABILITIES				
Accounts Payable	241	\$ 53,502		
Intergovernmental Payable	-	584,077		
Due to Others		83,011		
Total Liabilities	241	\$ 720,590		
NET POSITION				
Unrestricted Net Position	165,641			
Total Net Position	\$ 165,641			

# BANDERA COUNTY STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2016

	Private
	Purpose
	Trust Funds
ADDITIONS:	
Investment Earnings	\$ 684
Rents and Royalties	13
Contributions & Donations from Private Source	1,604
Other Revenue	1,210
Total Additions	3,511
DEDUCTIONS:	
Other Operating Expenses	4,478
Supplies	2,738
Total Deductions	7,216
Change in Net Position	(3,705)
Total Net Position -October 1 (Beginning)	169,346
Total Net Position September 30 (Ending)	\$ 165,641

#### COUNTY OF BANDERA, TEXAS NOTES TO FINANCIAL STATEMENTS SEPTEMBER 30, 2016

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County of Bandera have been prepared in conformity with Generally Accepted Accounting Principles (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board opinions issued on or before November 30, 1989, have been applied unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below:

#### 1. A. REPORTING ENTITY

The County is an independent unit and is managed by a governing body of elected officials. The accompanying financial statements present the County's primary government.

In evaluating how to define the government, for financial purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement 14. The definition of the reporting entity is based primarily on the concept of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. Based on the foregoing criteria, there were no component units identified that would require inclusion in this report. Also, the County is not included as a part of any other reporting entity.

#### 1. B. BASIS OF PRESENTATION

#### Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

#### Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the County or meets the following criteria.

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and
- b. Total assets, liabilities, revenues, or expenditure/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described below:

#### **Governmental Funds**

#### General Fund

The General Fund, the primary operating fund of the County, is always classified as a major fund. It is the basic fund of the County and covers all activities for which a separate fund has not been established.

#### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specific purposes.

#### **Debt Service Funds**

The Debt Service Fund accounts for the accumulation of financial resources for and the payment of principal and interest on general long-term debt of the County other than debt service payments made by enterprise funds. Ad valorem taxes and interest earnings are used for the payment of principal and interest on the County's debt.

<u>Capital Projects Fund</u> - To account for financial resources to be used for the acquisition and construction of major capital facilities.

#### Fiduciary Funds (Not included in government-wide statements)

#### Agency Funds

Agency funds account for assets held by the County in a purely custodial capacity. The reporting entity includes three agency funds. Since agency funds are custodial in nature (i.e., assets equal liabilities), they do not involve the measurement of results of operations.

#### Private Purpose Trust Funds

Private Purpose Trust Funds report trust arrangements under which principal and income benefit individuals, private organizations, or other governments. The reporting entity includes five private purpose trust funds.

#### **Major and Nonmajor Funds**

The funds are further classified as major or nonmajor. The major funds are as follows:

Major Fund	<b>Brief Description</b>

General See above for description.

Special Revenue Fund: Accounts for all road and bridge construction and

Road and Bridge maintenance activity.

Special Revenue Fund: Accounts for all EMS operations and activities.

Ambulance

Debt Service Fund: Accounts for the accumulation of resources for, and the Jail/Justice Center payment of general long-term debt principal, interest and

I&S Fund related costs.

**Nonmajor funds** consist of special revenue funds and are detailed in the Combining and Individual Fund Statements - Nonmajor Funds.

#### 1. C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate:

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. Agency and Permanent Trust Funds are not involved in the measurement of results of operations; therefore, measurement focus is not applicable to them.

#### **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expense, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statement, governmental funds and agency funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized revenues when both "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectable within the current period or within 60 days after year end. Also under the modified accrual basis of accounting, expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are reported as expenditures in the year due.

#### 1. D. ASSETS, LIABILITIES AND EQUITY

#### **Cash and Cash Investments**

For the purpose of the Statement of Net Position, "Cash and Cash Equivalents" includes demand deposit accounts and government investment pools. All amounts are considered available upon demand and are considered to be "cash equivalents."

Several funds may be invested in an investment account and each fund has an equity interest therein. Interest earned on the Investment of these monies is allocated based upon relative equity at month end

#### Receivables and Payables

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances of uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. The major receivable balances for the governmental activities relate to property taxes and court fines and fees.

All trade and property tax receivables are shown net of an allowance for uncollectable. Trade accounts receivable in excess of 60 days comprise the trade accounts receivable allowance for uncollectable.

Ad valorem property taxes attach as enforceable liens as of January 1. Taxes are levied prior to September 30, payable on October 1, and are delinquent on February 1. The majority of the County's property tax collections occur during December and early January each year. To the extent that County property tax revenue results in current receivables as defined by the Governmental Accounting Standards Board (GASB), they are recognized when levied.

#### **Capital Assets**

Capital assets, which include land, buildings and improvements, equipment, and infrastructure, are reported in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$1,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Infrastructure assets include County owned roads, bridges, signs, and improvements to land. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets and infrastructure is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and Improvements	20 - 50
Vehicles	3 - 10
Machinery and Equipment	5 - 15
Infrastructure	5 - 50

#### **Compensated Absences**

Full time employees who work 40 hours per week average are granted vacation benefits in varying amounts to specified maximums depending on tenure with the County. Accumulated vacation time may be taken in pay upon termination or retirement up to a maximum of twenty (20) days. Non-exempt full time employees who work over 40 hours per week may choose to accrue comp time in lieu of overtime payments. Accumulated comp time may be taken in pay upon termination or retirement up to a maximum of thirty (30) days. Sick leave accrues to full time employees to specified maximums; however neither the vacation or comp time accrual policy applies to accumulated sick leave. The liability for accrued compensated absences is not accrued in governmental funds using the modified accrual basis of accounting, but is reflected in the Government-Wide Statement of Net Position.

#### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Fund Equity**

Beginning with fiscal year end September 30, 2011, the County implemented GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

• Non-spendable fund balance – amounts that are in non-spendable form (such as inventory and prepaids) or are required to be maintained intact.

- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the County itself, using its highest level of decision-making authority (i.e. County Commissioners). To be reported as committed, amounts cannot be used for any other purpose unless the County takes the same highest level action to remove or change the constraint.
- Assigned fund balance amounts the County intends to use for a specific purpose. Intent can be expressed by the County Commissioners or by an official or body to which the County Commissioners delegates the authority.
- Unassigned fund balance amounts that are available for any purpose. Positive amounts are reported only in the General Fund.

Beginning fund balances for the County's governmental funds have been restated to reflect the above classifications.

The County Commissioners establish (and modify or rescind) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the County Commissioners through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or other purposes).

#### **Net Position**

Net Position represents the difference between assets and liabilities. Net Position - Net Investment in Capital Assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net Position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Use of Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual amounts could differ from those estimates.

#### Deferred Inflows of Resources and Deferred Outflows of Resources

The County has implemented GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities. Under GASB 63 and 65, amounts previously reported as deferred charges as a part of total assets have been reported in a separate section as deferred inflows of resources.

The implementation resulted in the reporting of \$566,996 (deferred ad valorem tax revenue which is expected to be collected in future years) as a deferred inflow of resources in the Governmental Funds Balance Sheet.

#### 1. E. REVENUES, EXPENDITURES AND EXPENSES

#### **Property Taxes**

The County contracted with the County of Bandera Appraisal District for the appraisal of taxes. Property taxes are levied by October 1, in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1, of the year following the year in which imposed. On January 1, of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. For the 2015 tax roll, the total assessed valuation was \$1,990,246,504 and the taxes assessed amounted to \$12,806,098. The total tax rate was \$0.6769 per \$100 valuation and allocated \$0.5213 for Maintenance and Operations, \$0.1116 to the Road and Bridge Fund and \$0.044 to the Debt Service Fund. The maximum tax levy allowed by State law for the above purposes is \$0.80 per \$100 valuation.

In the fund financial statements, property taxes are recorded as revenue in the period levied to the extent they are collected within 60 days of year-end. Due to the immaterial amount of additional property taxes receivable after the 60-day period, no additional accrual is made in the government-wide financial statements.

#### Expenditures/Expenses

In the government-wide financial statements, expenses are classified by function for governmental activities.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds - by Character: Current (further classified by function)

Debt Service Capital Outlay

In the fund financial statements, governmental funds report expenditures of financial resources.

#### **Interfund Transfers**

Permanent reallocation of resources between funds of the reporting entity are classified as interfund transfers. For the purposes of the Statement of Activities, all interfund transfers between individual governmental funds have been eliminated.

#### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets, as required by state statute, are adopted on a basis consistent with generally accepted accounting principles for the General and Special Revenue Funds. All annual appropriations lapse at fiscal year-end.

The County Judge and staff prepare the proposed budget, using revenue estimates furnished by the County Auditor and submit the data to Commissioners Court. A public hearing is held on the budget by Commissioners Court. Before determining the final budget, Commissioners Court may increase or decrease the amounts requested by the various departments. In the final budget, which is usually adopted in September, expenditures for current operating funds cannot exceed the estimated available cash balances in such funds on October 1, plus the estimate of revenues for the ensuing year.

For each budgeted fund, budgetary control is maintained at the expenditure line item level. This is the level at which expenditures cannot legally exceed appropriated amounts. The County Auditor is required to monitor the expenditures of the various funds. Any expenditures in excess of the total budgeted amount of a fund must be approved by the Commissioners' Court and the budget appropriately amended. It is the amended budget that is presented in the budget versus actual financial statement disclosure.

Encumbrance accounting, under which funds are reserved for purchase orders, contracts, and other commitments, is not utilized by County of Bandera.

#### NOTE 3 - DETAILED NOTES ON ALL FUNDS

#### 3. A. DEPOSITS AND INVESTMENTS

The funds of the County must be deposited and invested under the terms of a contract, contents of which are set out in the **Depository Contract Law**. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

At September 30, 2016, the carrying amount of the County's deposits was \$32,155 and the bank balance was \$216,247. The County's cash deposits held at Texas Hill Country Bank at September 30, 2016 and during the year ended September 30, 2016 were entirely covered by FDIC insurance or by pledged collateral held by the County's agent bank in the County's name.

The **Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

Temporary investments consisted of certificates of deposits and government pool investments as follows:

		Carrying		Fair	Maturity		<b>FDIC</b>		Pledged
Name		Amount		Value	Date		Coverage		Securities
Bandera Bank -			_					-	
Certificate of Deposit	\$	204,810	\$	204,810	6/8/17	\$	204,810	\$	-
Texas Hill Country Bank-									
Certificate of Deposit		1,013,089		1,013,089	9/26/17		250,000		4,930,814
Hondo National Bank -									
Certificate of Deposit		205,951		205,951	4/6/17		205,951		-
<u>Liquid Asset Portfolio</u> -									
Logic	_	9,884,556	_	9,884,556	N/A	-	*	•	*
Total Governmental Activities	\$_	11,308,406	\$_	11,308,406					

<sup>\*</sup>The County invests in Logic (a Local Government Investment Pool) to provide its primary liquidity needs. Logic is established in conformity with the Inter-local Cooperation Act, Chapter 791 of the Texas Government Code and the Public Investment Act, Chapter 2256 of the Code. Logic is a 2(a)7 like fund, meaning that it is structured similar to a money market mutual fund. Such funds allow shareholders the ability to deposit or withdraw funds on a daily basis. Interest rates are adjusted daily and the fund seeks to maintain a constant net asset value of \$1.00, although this cannot be guaranteed. Logic is rated AAA and must maintain a weighted average maturity not to exceed 60 days. At September 30, 2016, Logic had a weighted average maturity of 49 days. The County considers the holdings in these funds to have a one-day weighted average maturity. This is due to the fact that the share position can usually be redeemed each day at the discretion of the shareholder, short of a significant change in value.

In compliance with the **Public Funds Investment Act**, the County has adopted a deposit and investment policy. That policy addresses the following risks:

Custodial Credit Risk - Deposits: This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County's policy regarding types of deposits allowed and collateral requirements is to deposit funds in FDIC insurance banks which have sufficient pledged collateral if needed. The County was not exposed to custodial credit risk since its deposits at year-end and during the year ended September 30, 2016, was covered by depository insurance or by pledged collateral held by the County's agent bank in the County's name.

Custodial Credit Risk - Investments: This is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments are subject to custodial credit risk only if they are evidenced by securities that exist in physical or book entry form. Thus positions in external investment pools are not subject to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

Other Credit Risk: There is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. To minimize credit risk, Logic Investment Pool invests only in investments authorized under the Public Funds Investment Act. Logic's portfolio has low marker (credit) risk due to restrictions on weighted average maturity and maximum maturity of any one investment. At September 30, 2016, the County was not exposed to concentration of credit risk, interest rate risk or foreign currency risk.

#### 3. B. RECEIVABLES

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		General		Road & Bridge	A	Ambulance		Debt Service	(	Other Governmental		
		Fund	_	Fund	_	Fund		Fund	_	Funds		TOTAL
Receivables:												
Property Taxes	\$	644,054	\$	144,906	\$	32,423	\$	56,413	\$	36,130	\$	913,926
Other Receivables		175,448		38,349		76,899		5,355		49,288		345,339
Gross Receivables	\$	819,502	\$	183,255	\$	109,322	\$	61,768	\$	85,418	\$	1,259,265
Less: Allowance for Uncollectibles	_	216,952		62,859		10,922	_	19,680	_	12,170	_	322,583
Net Total Receivables	\$_	602,550	\$_	120,396	\$_	98,400	\$_	42,088	\$_	73,248	\$_	936,682

Governmental funds report *unavailable revenue* in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, *unavailable revenues* reported in the governmental funds were as follows:

General Fund -		
Unavailable Revenue – Property Taxes	\$	401,857
Road and Bridge Fund -		
Unavailable Revenue – Property Taxes		76,480
Ambulance Fund -		
Unavailable Revenue – Property Taxes		20,230
Debt Service Fund -		
Unavailable Revenue – Property Taxes		34,802
Other Governmental Funds -		
Unavailable Revenue – Property Taxes		22,544
TOTAL UNAVAILABLE REVENUES	\$_	555,913

#### 3. C. COURT FINES, FEES AND EMS BILLINGS RECEIVABLE

In accordance with GASB Statement Number 34, the County has determined the amount of court fines, fees and EMS billings receivable to be \$1,763,100, which represents amounts owed and outstanding for the last 10 years. Based on historical collection rates for the various courts and the EMS Department, the County has booked an allowance for uncollectible accounts of \$1,470,500, resulting in a net receivable of \$292,600.

#### 3. D. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2016, was as follows:

#### **Primary Government**

	Balance 10/1/15	Increases	Decreases	Balance 9/30/16
Governmental Activities:	10/1/13		Decreases	2/30/10
Capital Assets, Not Being Depreciated:				
Land	\$ 391,457	\$ 94,623	\$ -	\$ 486,080
Construction in Progress	• • • • • • • • • • • • • • • • • • • •	5,536	-	5,536
Works in Progress	25,000		-	25,000
Total Assets Not Being Depreciated	416,457			516,616
Capital Assets, Being Depreciated:				
Buildings and Improvements	16,511,954	29,736	-	16,541,690
Equipment and Machinery	8,583,180		(29,013)	8,973,499
Infrastructure	3,598,317	200,847	<u> </u>	3,799,164
Total Capital Assets Being Depreciated	28,693,451	649,915	(29,013)	29,314,353
Less Accumulated Depreciation:				
Buildings and Improvements	(3,519,228)	(459,681)	-	(3,978,909)
Equipment and Machinery	(6,792,059)	(611,493)	29,013	(7,374,539)
Infrastructure	(2,158,904)	(260,393)		(2,419,297)
Total Accumulated Depreciation	(12,470,191)	(1,331,567)	29,013	(13,772,745)
Total Capital Assets Being Depreciated, Net	16,223,260	(681,652)	· · ·	15,541,608
Governmental Activities Capital Assets, Net	\$ 16,639,717	\$ (581,493)	\$ <u> </u>	\$ 16,058,224

Depreciation expense was charged to functions/programs of the County as follows:

Governmental Activities:	
General Administration	\$ 462,633
Law Enforcement	234,616
Administration of Justice	27,821
Roads and Bridges	451,701
Community & Economic Development	14,495
Corrections	10,445
Health & Human Services	 129,856
Total Depreciation Expense -	
Governmental Activities	\$ 1,331,567

#### 3. E. LONG-TERM LIABILITIES

The following is a summary of the long-term liability transactions of the County for the year ended September 30, 2016.

		Balance							Balance	]	Due Within
	_	10/01/15		Issued	_		Retired	_	9/30/16	_	One Year
Texas General											
Obligation Bonds -											
Series 2007	\$	880,000	\$	-	,	\$	430,000	\$	450,000	\$	450,000
Texas General											
Obligation Bonds -											
Series 2008		255,000		-			80,000		175,000		85,000
Texas General Obligation											
Refunding Bonds											
Series 2015		6,885,000		-			50,000		6,835,000		20,000
Capital Lease Obligations	_				-			_		_	
SUBTOTAL	\$	8,020,000	\$			\$	560,000	\$	7,460,000	\$	555,000
	Φ		Φ	-	,	Φ	300,000	Φ	and the second second second	Φ	333,000
Compensated Absences		295,216		-			-		295,216		_
Premium on Bonds		716,480	-	-			73,167		643,313		-
					-			_			
TOTAL	\$_	9,031,696	\$	-	. :	\$	633,167	\$_	8,398,529	\$	555,000

#### **Certificates of Obligation**

The County issued Texas General Obligation Bonds - Series 2007 for \$9,425,000 at interest rates from 4.25% to 5.25% with a final maturity date of August 17, 2027. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used for the construction and equipping of a new County Jail and Justice Center to house a county jail, sheriff's office and judicial facilities.

The County issued Texas General Obligation Bonds - Series 2008 for \$1,875,000 at interest rates from 3% to 5% with a final maturity date of August 15, 2028. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used for the construction and equipping of a new County Jail and Justice Center to house a county jail, sheriff's office and judicial facilities.

The County issued General Obligation Refunding Bonds - Series 2015 for \$6,885,000 at interest rates from 2.0% to 4.0% with a final maturity date of August 15, 2028. The bonds are payable from the collection of an ad valorem tax levied on all taxable property. Proceeds from the sale of the bonds will be used to finance the remaining callable obligations from the County's Series 2007 Certificates of Obligation and the Series 2008 Certificates of Obligation. The bonds were called and were redeemed by depositing \$7,489,976 into an escrow account on September 25, 2015. The financial gain on these refunding bonds was \$644,734 and the economic gain was \$568,633. The following obligations are considered to be defeased and the liability removed from the accompanying financial statements:

		Refunded		Balance
Description	Amount 9/30			9/30/16
Bandera County Certificates of Obligation:				
Series 2007	\$	5,790,000	\$	450,000
Series 2008		1,140,000		175,000
TOTAL AMOUNT REFUNDED	\$_	6,930,000	\$_	625,000

Debt service requirements for the Texas General Obligation Bonds - Series 2007 and 2008 are as follows:

Year Ending					Annual
September 30,		Principal		Interest	Requirements
2017	\$	555,000	\$	269,702	\$ 824,702
2018		590,000		242,700	832,700
2019		605,000		223,200	828,200
2020		620,000		205,050	825,050
2021		640,000		186,450	826,450
2022-2026		3,555,000		580,500	4,135,500
2027-2031		895,000		39,800	934,800
TOTAL	\$_	7,460,000	\$_	1,747,402	\$ 9,207,402

#### **Operating Leases**

Commitments under operating (non-capitalized) lease agreements for equipment provide for minimum future rental payments as of September 30, 2016, as follows:

Year Ended September 30		
2017	\$	83,558
2018		74,972
2019		16,981
2020		16,765
2021		10,194
<b>Total Minimum Rentals</b>	\$	202,470
	_	
Rental Expenditures in Fiscal Year 2016	\$	80,372

#### 3. F. CONTINGENT LIABILITIES

The County is subject to various litigation and claims arising out of the normal course of operations. Although the outcome of these claims is not presently determinable, in the opinion of the government's management, the resolution of these matters will not have a material adverse effect on the accompanying financial statements. Therefore, no provision for any liability, if any, has been made in the accompanying financial statements.

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

#### 3. G. RISK MANAGEMENT

County of Bandera is exposed to various risks of loss relating to general liability, the accidental loss of real and personal property, damage to County assets, error and omissions and personnel risks which relate to workers' compensation. The County contracts in the form of interlocal agreements with the Texas Association of Counties (TAC) to provide the aforementioned types of insurance coverage through an intergovernmental risk pool. These multi-employer accounts provide for a combination of modified self-insurance and stop loss coverage. Contributions are set annually by Texas Association of Counties. Liability by the County is generally limited to the amounts calculated by the County interlocal agreements.

#### 3. H. HEALTH INSURANCE

The County provides group health, dental and life insurance coverage for regular, full-time employees through TAC, Ameritas, and TCDRS. The County pays for a portion of the premium for eligible employees. Employees, at their option, may authorize payroll withholdings to pay premiums for eligible family members.

#### 3. I. EMPLOYEE RETIREMENT PLAN

#### **Plan Description**

A description of the pension plan pursuant to Paragraph 40 of GASB Statement No. 68 is as follows:

- a. Bandera County participates in the Texas County & District Retirement System (TCDRS), which is a statewide, agent multiple-employer, public employee retirement system.
- b. A brief description of benefit terms:
  - 1) All full-and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.
  - 2) The plan provides retirement, disability and survivor benefits.
  - 3) TCDRS is a savings-based plan. For the county's plan, 7% of each employee's pay is deposited into his or her TCDRS account. By law, employee accounts earn 7% interest on beginning of year balances annually. At retirement, the account is matched at an employer set percentage (current match is 200%) and is then converted to an annuity.
  - 4) There are no automatic COLAs. Each year, the county may elect an ad hoc COLA for its retirees (if any). There are two COLA types, each limited by actual inflation.

- 5) Benefit terms are established under the TCDRS Act. They may be amended as of January 1 each year, but must remain in conformity with the Act.
- c. Membership information is shown in the chart below.
- d. The county's contribution rate is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The Bandera County contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. The employee contribution rates are set by the county and are currently 7%.
- e. The most recent comprehensive annual financial report for TCDRS can be found at the following link, www.tcdrs.org.

Members covered by benefit terms.

At the December 31, 2015 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	92	
Inactive employees entitled to but not yet receiving benefits	109	
Active employees	213	
	414	

#### **Contributions**

A combination of three elements fund each employer's plan: employee deposits, employer contributions and investment income.

- The deposit rate for employees is 4%, 5%, 6% or 7% of compensation, as adopted by the employer's governing body.
- Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Employer contribution rates are determined annually and approved by the TCDRS Board of Trustees..
- Investment income funds a large part of the benefits employees earn.

Pursuant to state law, employers participating in the system must pay 100% of their actuarially determined required contributions on an annual basis.

Each employer has the opportunity to make additional contributions in excess of its annual required contribution rate either by adopting an elected rate that is higher than the required rate or by making additional contributions on an ad hoc basis. Employers may make additional contributions to pay down their liabilities faster, pre-fund benefit enhancements and/or buffer against future adverse experience.

The contribution rate payable by the employee members for calendar year 2015 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act. The County's contributions to TCDRS for the year ended September 30, 2016 were \$757,945, and were equal to the required contributions.

#### **Net Pension Liability**

The County's Net Pension Liability (NPL) was measured as of December 31, 2015, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions:

The Total Pension Liability in December 31, 2015 actuarial valuation was determined using the following actuarial assumptions:

Valuation Timing Actuarially determined contribution rates are calculated as of December 31, two

years prior to the end of the fiscal year in which the contributions are reported.

Actuarial Cost Method Entry Age Normal (1)

Amortization Method

Recognition of Straight-Line amortization over Expected Working Life

Economic/Demographic

Gains or Losses

Recognition of Straight-Line amortization over Expected Working Life

Assumptions, Changes

or Inputs

Asset Valuation Method

Smooth Period 5 years

Recognition Method

Non-asymptotic

Corridor

Adjustments

None

Inflation 3.0%

Salary Increases The annual salary increase rates assumed for individual members vary by length of

service and by entry-age group. The annual rates consist of a general wage inflation component of 3.5% (made up of 3.0% inflation and .5% productivity increase assumptions) and a merit, promotion and longevity component that on

average approximates 1.4% per year for a career employee.

Investment Rate of Return 8.10%

Cost of Living Cost-of-Living Adjustments for Bandera County are not considered to be

substantively automatic under GASB 68. Therefore, no assumption for future cost-

of-living adjustments is included in the GASB calculations. No assumption for

future cost-of-living adjustments is included in the funding valuation.

Retirement Age Deferred members are assumed to retire (100% probability) at the later of:

a) age 60; b) earliest retirement eligibility.

Turnover New employees are assumed to replace any terminated members and have similar

entry ages.

Mortality RP-2000 Mortality Tables

(1) Individual entry age normal cost method, as required by GASB 68, used for GASB calculations. Note that a slightly different version of the entry age normal cost method is used for the funding actuarial valuation.

The long-term expected rate of return on TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information shown below are provided by TCDRS' investment consultant, Cliffwater LLC. The numbers shown are based on January 2016 information for a 7-10 year time horizon.

Note that the valuation assumption for long-term expected return is re-assessed at a minimum of every four years, and is set based on a 30-year time horizon; the most recent analysis was performed in 2013. See Milliman's TCDRS Investigation of Experience report for the period January 1, 2009 – December 31, 2012 for more details.

Asset Class	Benchmark	Target Allocation	Geometric Real Rate of Return (Expected Minus Inflation)
U.S. Equities	Dow Jones U.S. Total Stock Market Index	14.50%	5.45%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (3)	14.00%	8.45%
Global Equities	MSCI World (Net) Index	1.50%	5.75%
International Equities – Developed	MSCI World Ex USA (Net)	10.00%	5.45%
International Equities – Emerging	MSCI World Ex USA (Net)	8.00%	6.45%
Investment – Grade Bonds	Barclays Capital Aggregate Bond Index	3.00%	1.00%
High-Yield Bonds	Citigroup High-Yield Cash-Pay Capped Index	3.00%	5.10%
Opportunistic Credit	Citigroup High-Yield Cash-Pay Capped Index	2.00%	5.09%
Direct Lending	Citigroup High-Yield Cash-Pay Capped Index	5.00%	6.40%
Distressed Debt	Citigroup High-Yield Cash-Pay Capped Index	3.00%	8.10%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% FRSE EPRA/NAREIT Global Real Estate Index	3.00%	4.00%
Master Limited Partnerships (MLPs)	Alerian MLP Index	3.00%	6.80%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (4)	5.00%	6.90%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	25.00%	5.25%

<sup>(1)</sup> Target asset allocation adopted at the April 2016 TCDRS Board meeting

<sup>(2)</sup> Geometric real rates of return in addition to assumed inflation of 1.6%, per Cliffwater's 2016 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2006 – present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2007 – present of Quarter Pooled Horizon IRRs.

#### **Discount Rate**

The discount rate used to measure the Total Pension Liability was 8.10%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pensions plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

#### Changes in Net Pension Liability / (Asset)

	Increase/(Decrease)					
Changes in Net Pension		Total Pension		Fiduciary		Net Pension
Liability / (Asset)		Liability		Net Position	I	Liability/(Asset)
,		(a)		(b)		(a)-(b)
Balances as of December 31, 2014	\$	21,881,203	\$	20,291,329	\$	1,589,874
Changes for the Year:						
Service Cost		1,114,399		_		1,114,399
Interest on Total Pension Liability (1)		1,771,095		-		1,771,095
Effect of Plan Changes (2)		(579,646)		-		(579,646)
Effects of Economic/Demographic						
Gains or Losses		(757,891)		_		(757,891)
Effect of Assumptions Changes or Inputs		275,178		-		275,178
Refund of Contributions		(149,346)		(149,346)		-
Benefit Payments		(692,884)		(692,884)		×
Administrative Expenses		-		(14,728)		14,728
Member Contributions		-		550,098		(550,098)
Net Investment Income		-		(219,880)		219,880
Employer Contributions				743,611		(743,611)
Other (3)	_			48,413	_	(48,413)
Balances as of December 31, 2015	\$	22,862,108	\$	20,556,612	\$	2,305,496

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

#### **Sensitivity Analysis**

The following presents the net pension liability of the county/district, calculated using the discount rate of 8.10%, as well as what the Bandera County net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (7.10%) or 1 percentage point higher (9.10%) than the current rate.

<sup>(2)</sup> Reflects new annuity purchase rates applicable to all TCDRS employers effective January 1, 2018. Also reflects decrease in substantively automatic COLA valued.

<sup>(3)</sup> Relates to allocation of system-wide items.

	1% Decrease 7.10%	Current Discount Rate 8.10%	1% Increase 9.10%
Total Pension Liability	\$ 25,924,412	\$ 22,862,108	\$ 20,316,792
Fiduciary Net Position	20,556,612	20,556,612	20,556,612
Net Pension Liability/(Asset)	\$ 5,367,800	\$_2,305,496	\$ (239,820)

#### Pension Expense / (Income)

	J	anuary 1, 2015 to
Prepaid Expense/(Income)	D	ecember 31, 2015
Service Cost	\$	1,114,399
Interest on Total Pension Liability (1)		1,771,095
Effect of Plan Changes		(579,646)
Administrative Expenses		14,728
Member Contributions		(550,098)
Expected Investment Return Net of Investment Expenses		(1,677,592)
Recognition of Deferred Inflows/Outflows of Resources		
Recognition of Economic/Demographic Gains or Losses		(119,477)
Recognition of Assumption Changes or Inputs		55,036
Recognition of Investment Gains or Losses		435,030
Other (2)	_	(48,413)
Denois a Ferrance //Incomes	Ф	41.7.0.61
Pension Expense/(Income)	\$	415,061

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

As of December 31, 2015, the deferred inflows and outflows of resources are as follows:

		Deferred		Deferred
		Inflows		Outflows
Deferred Inflows / Outflows of Resources	0	f Resources	(	of Resources
Differences between expected and actual experience	\$	606,313	\$	96,303
Changes of assumptions		-		220,143
Net difference between projected and actual earnings		÷		1,684,584
Contributions made subsequent to measurement date		N/A		567,935

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions made subsequent to the measurement date, will be recognized in pension expense as follows:

<sup>(2)</sup> Relates to allocation of system-wide items.

#### Year Ended December 31

2016	\$ 370,588
2017	370,588
2018	370,588
2019	282,952
2020	-
Thereafter (3)	-

<sup>(3)</sup> Total remaining balance to be recognized in future years, if any. Note that additional future deferred inflows and outflows of resources may impact these numbers.

#### 3. J. GROUP TERM LIFE FUND

#### **Plan Description**

Bandera County participates in a cost-sharing multiple-employer defined-benefit group-term life insurance plan operated by the Texas County & District Retirement System (TCDRS). This plan is referred to as the Group Term Life Fund (GTLF). This optional plan provides group term life insurance coverage to current eligible employees and, if elected by employers, to retired employees. The coverage provided to retired employees is a postemployment benefit other than pension benefits (OPEB). Bandera County does not provide group term life insurance coverage to retired employees.

The GTLF is a separate trust administered by the TCDRS board of trustees. TCDRS issues a publicly available comprehensive annual financial report (CAFR) that includes financial statements and required supplementary information for the GTLF. This report is available at <a href="https://www.tcdrs.org">www.tcdrs.org</a>. TCDRS' CAFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 800-823-7782.

#### **Funding Policy**

Each participating employer contributes to the GTLF at a contractually required rate. An annual actuarial valuation is performed and the contractual rate is determined using the unit credit method for providing one-year term life insurance. Bandera County contributions to the GTLF for the years ended September 30, 2016, 2015, and 2014 were \$35,365, \$34,118, and \$32,958, respectively, which equaled the contractually required contributions each year.

#### 3. K. DEFERRED COMPENSATION PLAN

The County offers all its employees deferred compensation programs through Nationwide Retirement Solutions, Inc. and the Variable Annuity Life Insurance Company (VALIC). The plans, created in accordance with Internal Revenue Code Section 457, permits participants to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

All amounts of compensation deferred under the plans, all property and rights purchased with those amounts and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the County, subject only to the claims of the County's general creditors. Participants' rights under the plan are equal to those of general creditors of the County in an amount equal to the fair market value of the deferred account for each participant.

The County has no liability for losses under the plans, but does have the duty of due care that would be required of an ordinary prudent investor. The County believes that it is unlikely that it will use the assets to satisfy the claims of general creditors in the future.

At September 30, 2016, the participants had balances of \$665,041 in Nationwide and \$811,624 in VALIC.

#### 3. L. SUBSEQUENT EVENTS

The County has evaluated subsequent events through March 17, 2017, the date which the financial statements were available to be issued. The County is not aware of any subsequent events that materially impact the financial statements.



#### BANDERA COUNTY

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2016

		Dudgatad	A a	····to		tual Amounts AAP BASIS)		iance With
		Budgeted A Original	Amot	Final				ositive or Negative)
							100	
REVENUES:								
Taxes:	¢	0.055.510	₽.	0.055.510	ø.	0.010.020	¢	(1.42.270
Property Taxes	\$	8,955,510	Э	8,955,510	\$	8,812,232	\$	(143,278
General Sales and Use Taxes		450,000		450,000		593,068		143,068
Other Taxes		11,000		11,000		20,751		9,75
Licenses and Permits		39,500		39,500		65,305		25,80
Intergovernmental Revenue and Grants		166,400		166,400		102,519		(63,881
Charges for Services		739,168		802,360		1,251,467		449,10
Fines		181,000		181,000 8,000		228,666 43,174		47,66
Investment Earnings Contributions & Donations from Private Sources		8,000 500		8,000		500		35,174 500
		66,341		59,550		94,468		34,91
Other Revenue	-							
Total Revenues		10,617,419		10,673,320		11,212,150	))	538,83
EXPENDITURES:								
Current:								
General Government:								
General Administration		2,867,558		2,797,158		2,494,414		302,74
Public Safety:				and a second				
Law Enforcement		3,722,371		3,691,838		3,438,283		253,55
Corrections		1,661,759		1,661,759		1,617,888		43,87
Road and Bridge		265,505		265,505		258,221		7,28
Health & Human Services		446,021		439,421		341,979		97,44
Administration of Justice		2,640,694		2,642,694		2,273,493		369,20
Conservation and Development:		2,010,051		2,0 .2,0 .		2,270,190		507,20
		207 262		472,363		384,208		88,15
Community & Economic Development		397,363					-	
Total Expenditures		12,001,271		11,970,738		10,808,486	8-	1,162,25
Excess (Deficiency) of Revenues Over (Under) Expenditures		(1,383,852)		(1,297,418)		403,664		1,701,08
OTHER FINANCING SOURCES (USES):								
Insurance Proceeds		87,434		1,000		95,045		94,04
Total Other Financing Sources (Uses)		87,434	-	1,000		95,045		94,04
• , ,	200	(1 206 419)		(1.206.419)		400 700	42 - William	1 705 13
Net Change		(1,296,418)		(1,296,418)		498,709		1,795,12
Fund Balance - October 1 (Beginning)		6,539,561		6,539,561		6,539,561		
Fund Balance - September 30 (Ending)	\$	5,243,143	\$	5,243,143	\$	7,038,270	\$	1,795,12

#### **EXHIBIT G-2**

#### BANDERA COUNTY

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - ROAD AND BRIDGE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2016

						Actual		ince With
		Budgeted A	Amou	ints	GA	AP BASIS		l Budget sitive or
	C	Original		Final	(2	See Note)	(Ne	egative)
REVENUES:								
Taxes:								
Property Taxes	\$	2,104,855	\$	2,104,855	\$	2,083,280	\$	(21,575)
Licenses and Permits		533,000		533,000		641,501		108,501
Intergovernmental Revenue and Grants		45,999		45,999		28,666		(17,333)
Charges for Services		-		-		575		575
Investment Earnings		1,000		1,000		8,721		7,721
Other Revenue		16,100		16,100				(16,100)
Total Revenues	-	2,700,954		2,700,954		2,762,743	-	61,789
EXPENDITURES: Current:								
Road and Bridge		2,621,538		2,621,538		2,297,458		324,080
Total Expenditures		2,621,538		2,621,538		2,297,458		324,080
Change in Fund Balance	Y <del> </del>	79,416		79,416		465,285		385,869
Fund Balance - October 1 (Beginning)	7. <u>-</u>	1,143,847	•	1,143,847		1,143,847		-
Fund Balance - September 30 (Ending)	\$	1,223,263	\$	1,223,263	\$	1,609,132	\$	385,869

#### **EXHIBIT G-3**

#### BANDERA COUNTY

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - AMBULANCE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2016

		Budgeted .	Amou	 Actual	Fir	riance With nal Budget	
		riginal		Final	AP BASIS See Note)		ositive or Negative)
	****			V.S. SAGRAGOS			
REVENUES: Taxes:							
Property Taxes Intergovernmental Revenue and Grants	\$	642,550	\$	642,550 39,234	\$ 633,168 39,233	\$	(9,382) (1)
Charges for Services Investment Earnings Other Revenue		659,800 500 3,500		659,800 500 3,500	888,357 3,447 2,625		228,557 2,947 (875)
Total Revenues		1,306,350		1,345,584	1,566,830		221,246
EXPENDITURES: Current:							
Health & Human Services Administration of Justice		1,605,537		1,644,771	1,479,586		(1,479,586) 1,644,771
Total Expenditures		1,605,537		1,644,771	1,479,586		165,185
Change in Fund Balance Fund Balance - October 1 (Beginning)		(299,187) 682,493		(299,187) 682,493	87,244 682,493		386,431
Fund Balance - September 30 (Ending)	\$	383,306	\$	383,306	\$ 769,737	\$	386,431

# BANDERA COUNTY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED SEPTEMBER 30, 2016

		2015		2014
Total Pension Liability				
Service Cost	\$	1,114,399	\$	1,072,594
Interest on Total Pension Liability		1,771,095		1,609,200
Effect of Plan Changes		(579,646)		23,438
Effect of Assumption Changes or Inputs		275,178		-
Effect of Economic/Demographic (Gains) or Losses		(757,891)		160,505
Benefit Payments/Refunds of Contributions		(842,230)		(615,726)
Net Change in Total Pension Liability	\$	980,905	\$	2,250,011
Total Pension Liability, Beginning		21,881,203		19,631,192
Total Pension Liability, Ending (a)	\$_	22,862,108	\$_	21,881,203
Fiduciary Net Position	•	<b>7.10</b> (1.1	Φ.	7.10.000
Employer Contributions	\$	743,611	\$	742,320
Member Contributions		550,098		537,913
Investment Income Net of Investment Expenses		(219,880)		1,254,017
Benefit Payments/Refunds of Contributions		(842,230)		(615,726)
Administrative Expenses		(14,728)		(14,934)
Other	_	48,413	_	(37,702)
Net Change in Fiduciary Net Position	\$	265,283	\$	1,865,887
Fiduciary Net Position, Beginning	_	20,291,329		18,425,442
Fiduciary Net Position, Ending (b)	\$_	20,556,612	\$_	20,291,329
Net Pension Liability/(Asset), Ending = $(a) - (b)$	\$	2,305,496	\$	1,589,874
Fiduciary Net Position as a % of Total Pension Liability		89.92%		92.73%
Pensionable Covered Payroll	\$	7,858,536	\$	7,684,473
Net Pension Liability as a % of Covered Payroll		29.34%		20.69%

Note: GASB 68, Paragraph 46, a and b requires that the data in this schedule be presented for the time period covered by the measurement date rather than the governmental entity's current fiscal year.

This schedule is presented to illustrate the requirement to show information for 10 years. However, the recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

#### BANDERA COUNTY REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF EMPLOYER CONTRIBUTIONS FOR THE YEAR ENDED SEPTEMBER 30, 2016

Year Ending December 31	Actuarially Determined Contribution <sup>(1)</sup>	Actual Employer ontribution <sup>(1)</sup>	; <del>-</del>	Contribution Deficiency (Excess)	( <del>sic</del>	Pensionable Covered Payroll <sup>(2)</sup>	_	Actual Contribution as a % of Covered Payroll
2006	\$ 354,565	\$ 354,565	\$	_	\$	4,205,994	\$	8.4%
2007	383,499	383,499		-		4,517,064		8.5%
2008	383,149	383,149				4,813,428		8.0%
2009	434,264	434,264		-		5,435,092		8.0%
2010	550,733	550,733		-		6,265,447		8.8%
2011	602,843	602,843		-		6,758,324		8.9%
2012	631,706	631,706				6,957,111		9.1%
2013	671,036	671,036		-		7,131,089		9.4%
2014	742,320	742,320		· <del>=</del> .		7,684,473		9.7%
2015	743,418	743,611		(193)		7,858,536		9.5%

<sup>(1)</sup> TCDRS calculates actuarially determined contributions on a calendar year basis. GASB Statement No. 68 indicates the employer should report employer contribution amounts on a fiscal year basis.

<sup>(2)</sup> Payroll is calculated based on contributions as reported to TCDRS.

### BANDERA COUNTY NOTES TO THE SCHEDULE OF CONTRIBUTIONS SEPTEMBER 30, 2016

**Valuation Date:** Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported

#### Methods and assumptions used to determine contribution rates:

Actuarial Cost Method Entry Age

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 14.8 years (based on contribution rate calculated in 12/31/2015 valuation)

Asset Valuation Method 5-year smoothed market

Inflation 3.0%

Salary Increases Varies by age and service. 4.9% average over career including inflation.

Investment Rate of Return 8.00%, net of investment expenses, including inflation

Retirement Age Members who are eligible for service retirement are assumed to commence

receiving benefit payments based on age. The average age at service retirement for

recent retirees is 61.

Mortality In the 2015 actuarial valuation, assumed life expectancies were adjusted as a result

of adopting a new projection scale (110% of the MP-2014 Ultimate Scale) for 2014 and later. Previously Scale AA had been used. The base table is the RP-2000 table

projected with Scale AA to 2014.

Changes in Plan Provisions

Reflected in the Schedule\*

Effective with the 2015 calendar year, employer contributions reflect that a 1% flat

COLA was adopted.

<sup>\*</sup> Only changes effective 2015 and later are shown in the Notes to Schedule.

#### BANDERA COUNTY COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2016

	Но	11 tel/Motel Tax Fund	M	14 Iansfield Park Fund		15 Indigent ealth Care Fund	16 Sanitary Landfill Fund
ASSETS							
Cash and Cash Equivalents	\$	-	\$	56,461	\$	211,295	\$ 235,621
Taxes Receivable		_		4,419		8,267	-
Allowance for Uncollectible Taxes (credit)		=		(1,488)		(2,785)	-
Receivables (Net)		24,065		531		722	46
Total Assets	\$	24,065	\$	59,923	\$	217,499	\$ 235,667
LIABILITIES							
Accounts Payable	\$	24,065	\$	1,844	\$	112	\$ 20,098
Wages and Salaries Payable		-		1,571		1,565	2,935
Total Liabilities		24,065		3,415	-	1,677	23,033
DEFERRED INFLOWS OF RESOURCES	4						
Unavailable Revenue - Property Taxes		-		2,758		5,158	-
Total Deferred Inflows of Resources		-		2,758		5,158	 _
FUND BALANCES							
Other Restricted Fund Balance		_		-		-	
Other Committed Fund Balance		-		53,750		210,664	212,634
Total Fund Balances		-		53,750		210,664	 212,634
Total Liabilities, Deferred Inflows & Fund Balances	\$	24,065	\$	59,923	\$	217,499	\$ 235,667

18		22		25		27		28		30		31		32
Sheriff's		ild Abuse		Juvenile		Sheriff		Law		ounty Clerk		Records	C	Courthouse
Tax Sale		evention		Probation	Se	ized Asset		Library	Rec	cords Mgmt	F	Preservation		Security
Fund		Fund	L	ocal Fund		Fund		Fund		Fund		Fund		Fund
\$	-	\$ 640	\$	129,037	\$	46,403	\$	11,582	\$	69,571	\$	27,610	\$	11,111
	-	.=.		19,311		-				=				=
	-	-		(6,505)		-		-		=		-		-
	-	-		1,267		-		:=:		-		-		-
\$	-	\$ 640	\$	143,110	\$	46,403	\$	11,582	\$	69,571	\$	27,610	\$	11,111
\$	X.	\$ -	\$	10,863	\$	-	\$	925	\$	-	\$	441	\$	-
	-	-		10,425		-		-		845				=
	_	-	_	21,288		_		925	_	845	_	441		-
	-	-		12,049		-		-		-		-		-
	_	 -	_	12,049		_	_	-		-	_	-	_	-
	-	640		109,773		46,403		10,657		68,726		27,169		11,111
	-	-		-		-		-		-		-		-
	_	640		109,773	_	46,403		10,657	_	68,726		27,169		11,111
\$		\$ 640	\$	143,110	\$	46,403	\$	11,582	\$	69,571	\$	27,610	\$	11,111

#### BANDERA COUNTY COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2016

	3	3	34		36		45
	Juve		Juvenile		enile	-	ernative
	Prob		Probation		bation		ispute
	State	Fund	Mental Health	Title	e IV-E	Re	solution
ASSETS							
Cash and Cash Equivalents	\$	127	\$ -	\$	63	\$	6,685
Taxes Receivable		-	-				
Allowance for Uncollectible Taxes (credit)			-		-		
Receivables (Net)		-	-		-		,
Total Assets	\$	127	\$ -	\$	63	\$	6,685
LIABILITIES							
Accounts Payable	\$	-	\$ -	\$	-	\$	
Wages and Salaries Payable		-	-		-		
Total Liabilities		-	-		_		
DEFERRED INFLOWS OF RESOURCES							
Unavailable Revenue - Property Taxes		-	-				
Total Deferred Inflows of Resources		.=	_		•		
FUND BALANCES							
Other Restricted Fund Balance		127	-		63		6,68
Other Committed Fund Balance		-	-		-		
Total Fund Balances		127			63	-	6,68
Total Liabilities, Deferred Inflows & Fund Balances	\$	127	\$ -	\$	63	\$	6,68

	46		48		49		51		52		55		56		57
	pellate	Gua	ardianship		t Check		Family		Attorney		District		unty Clerk		unty
	dicial		Fees		ollection		rotection		re-Trial		k Records	Rec	ords Mgmt		orney
Syste	em Fund		Fund		Fund	F	ee Fund	D	iversion	Mg	gmt Fund		Fund	Forf	eitures
\$	1,235	\$	15,649	\$	7,909	\$	1,412	\$	18,926	\$	11,642	\$	55,120	\$	
	-		-		-		-		-		-		-		
	-		-		-		-		-		-		-		
	-		-		-		-		1-0		=		-		
\$	1,235	\$	15,649	\$	7,909	\$	1,412	\$	18,926	\$	11,642	\$	55,120	\$	
Ψ ———	1,233	===	15,047	Ψ ====		Ψ	1,112	Ψ	10,720	<u></u>		=			
\$	1,086	<b>C</b>	_	\$		\$	_	\$		\$	65	¢	1,559	¢	
Þ	1,000	Φ		Ф		Φ	-	Φ	-	Φ	-	Φ	1,559	Ψ	
														-	
	1,086				_		-				65		1,559	-	
			-	_				-		-					
	-		-				-		-				=		
	149		15,649		7,909		1,412		18,926		11,577		53,561		
	-		-		-		-		-		· <del>-</del>		-		
	149		15,649		7,909		1,412		18,926		11,577		53,561		
\$	1,235	\$	15,649	\$	7,909	\$	1,412	\$	18,926	\$	11,642	\$	55,120	\$	
ν	1,233	Ψ	13,047	Ψ	7,707	Ψ	1,112	Ψ	10,720	<u> </u>		===			

#### BANDERA COUNTY COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2016

		58		60		63		65
	J	ustice		te Funded	Cou	ırt Records		District
		Court		ning-Law	Pre	eservation	Cl	erk Record
	Tel	nnology	Enf	orcement		Fund		Archive
ASSETS								
Cash and Cash Equivalents	\$	4,549	\$	18,283	\$	23,301	\$	10,61
Taxes Receivable		·-		-		-		
Allowance for Uncollectible Taxes (credit)		-		-		-		
Receivables (Net)		-		-				
Total Assets	\$	4,549	\$	18,283	\$	23,301	\$	10,619
LIABILITIES								
Accounts Payable	\$	-	\$	1,068	\$	-	\$	
Wages and Salaries Payable		-		-		-		
Total Liabilities		_		1,068		_		
DEFERRED INFLOWS OF RESOURCES								
Unavailable Revenue - Property Taxes		-		-		-		
Total Deferred Inflows of Resources		_		_		-		
FUND BALANCES								
Other Restricted Fund Balance		4,549		17,215		23,301		10,61
Other Committed Fund Balance		-		-		-		
Total Fund Balances		4,549		17,215		23,301		10,61
Total Liabilities, Deferred Inflows & Fund Balances	\$	4,549	\$	18,283	\$	23,301	\$	10,61

										-	
	68		69		88		95		Total		Total
Ju	venile		Capital		TDA	M	edina Lake	1	Nonmajor	N	Vonmajor
Com	mitment		Credits	CI	OBG Grant	C	ounty Park		Special	Go	vernmental
RDC'	ΓN Grant		Fund		Fund		Fund	Rev	enue Funds		Funds
\$	601	\$	185,354	\$	-	\$	51,351	\$	1,212,157	\$	1,212,157
	-		-		-		4,133		36,130		36,130
	-		-		-		(1,392)		(12,170)		(12,170)
	-		-		21,907		750		49,288		49,288
\$	601	\$	185,354	\$	21,907	\$	54,842	\$	1,285,405	\$	1,285,405
\$	-	\$	-	\$	-	\$	887	\$	63,013	\$	63,013
	-		-		-		3,925		21,266		21,266
	-		-	_	_	_	4,812	_	84,279	_	84,279
	-		_		-		2,579		22,544		22,544
				_		_	2,579	(**************************************	22,544	_	22,544
	601		185,354		21,907		-		654,083		654,083
	-		-		-		47,451		524,499		524,499
	601		185,354		21,907		47,451	_	1,178,582	_	1,178,582
\$	601	\$	185,354	\$	21,907	\$	54,842	\$	1,285,405	\$	1,285,405
		-		_		-					

## BANDERA COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2016

	Но	11 :el/Motel Tax Fund	Man P	14 sfield ark und	Не	15 ndigent alth Care Fund		16 Sanitary Landfill Fund
REVENUES:				CRAFF CO.				
Taxes: Property Taxes Other Taxes	\$	403,820	\$	74,895	\$	123,081	\$	-
Intergovernmental Revenue and Grants Charges for Services Investment Earnings		- - -		21,312 287		16,473 - 952		15,000 276,049 990
Other Revenue  Total Revenues		403,820	-	96,504		4,069 144,575		292,039
EXPENDITURES:  Current: General Government: General Administration Public Safety: Law Enforcement Road and Bridge Health & Human Services Administration of Justice Conservation and Development:		-		-		- - 115,340		- 318,060 -
Community & Economic Development Infrastructure & Environmental		403,820		98,591				-
Total Expenditures		403,820		98,591		115,340		318,060
Net Change in Fund Balance		-		(2,087)		29,235		(26,021)
Fund Balance - October 1 (Beginning)		-		55,837		181,429	_	238,655
Fund Balance - September 30 (Ending)	\$	-	\$	53,750	\$	210,664	\$	212,634

-	18	22	25	27	28	30	31	32 Courthouse
	Sheriff's	Child Abuse	Juvenile	Sheriff	Law	County Clerk	Records	
	Tax Sale	Prevention	Probation	Seized Asset	Library	Records Mgmt	Preservation	Security
-	Fund	Fund	Local Fund	Fund	Fund	Fund	Fund	Fund
\$	-	\$ -	\$ 198,291	\$ -	\$ -	\$ -	\$ -	\$ -
	F=6	-	-	-	-	-	-	-
		-	780	203	-		-	-
	168,251	73	3,189	-	13,794	53,285	6,956	14,712
	-	3	724	196	43	251	130	27
_	160.051		600		12.027	52.526	7.006	14.720
_	168,251	76	203,584	399	13,837	53,536	7,086	14,739
	168,251	-	-	-	-	42,760	18,775	-
	=	_		3,775	-		_	10,000
	_	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-
	-	-	244,388	-	-	-	-	-
	_	_	-	-	10,105	-	-	
	-		-		_	_	-	
	168,251	-	244,388	3,775	10,105	42,760	18,775	10,000
	-	76	(40,804)	(3,376)	3,732	10,776	(11,689)	4,739
	-	564	150,577	49,779	6,925	57,950	38,858	6,372
\$	_	\$ 640	\$ 109,773	\$ 46,403	\$ 10,657	\$ 68,726	\$ 27,169	\$ 11,111

## BANDERA COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2016

	33 Juvenile Probation State Fund	34 Juvenile Probation Mental Health	36 Juvenile Probation Title IV-E	45 Alternative Dispute Resolution
REVENUES:				
Taxes: Property Taxes Other Taxes Intergovernmental Revenue and Grants	\$ 149,59	- \$ -  7 7,160	\$ -	\$ -
Charges for Services Investment Earnings Other Revenue	149,39		- 7 -	6,353 24
Total Revenues	149,59	7,160	7	6,377
EXPENDITURES:  Current:  General Government:  General Administration  Public Safety:			-	-
Law Enforcement Road and Bridge Health & Human Services Administration of Justice	149,60	  2 19,329	- - 27,200	- - 6,001
Conservation and Development: Community & Economic Development Infrastructure & Environmental Total Expenditures	149,60	 	- - 27,200	6,001
Net Change in Fund Balance	(5	5) (12,169)	(27,193)	376
Fund Balance - October 1 (Beginning)	13	2 12,169	27,256	6,309
Fund Balance - September 30 (Ending)	\$ 12	7 \$ -	\$ 63	\$ 6,685

46	48	49	51	52	55	56	57		
Appellate	Guardianship	Hot Check	Family	Attorney	District	County Clerk	County		
Judicial	Fees	Collection	Protection	Pre-Trial	Clerk Records	Records Mgmt			
System Fund	Fund	Fund	Fee Fund	Diversion	Mgmt Fund	Fund	Forfeitures		
\$ -	\$ -	- \$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
=			=	-	=	-	-		
			-	-	-	-	-		
1,974	2,060		1,035	26,915	2,072	53,534	-		
4	-	36	4	89	47	188	1		
1,978	2,060	1,551	1,039	27,004	2,119	53,722	1		
			,						
-	-		-		1,269	45,881	-		
-			-	33,165	-	-	661		
-	-	-		-	-	-	-		
2,055	:	3,125	1,500	=	-	-	:-		
2,033		5,125	1,500	,-	_				
-			-	-	_	-	r <u>-</u>		
		. <u>-</u>	-	-	-	-	-		
2,055		3,125	1,500	33,165	1,269	45,881	661		
(77)	2,060	(1,574)	(461)	(6,161)	850	7,841	(660)		
226	13,589	9,483	1,873	25,087	10,727	45,720	660		
\$ 149	\$ 15,649	\$ 7,909	\$ 1,412	\$ 18,926	\$ 11,577	\$ 53,561	•		

## BANDERA COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2016

	Court T		60 State Funded Training-Law		63 Court Records Preservation Fund		65 District lerk Records
	Tel	inology	Enforcemen	Enforcement			Archive
REVENUES:							
Taxes:							
Property Taxes	\$	-	\$	-	\$	- \$	
Other Taxes		-		-		-	
Intergovernmental Revenue and Grants		-	5,8	50		-	ter early re
Charges for Services		6,705		-	3,70		3,630
Investment Earnings		10		-	9	1	39
Other Revenue		-	-			-	•
Total Revenues	-	6,715	5,8	50	3,79	5	3,669
EXPENDITURES:							
Current:							
General Government:							
General Administration		-		_		_	
Public Safety:							
Law Enforcement			11,6	27			
Road and Bridge		_	11,0	<i></i>		_	
Health & Human Services				_		_	
Administration of Justice		6,000		_		_	
Conservation and Development:		0,000					
Community & Economic Development							
Infrastructure & Environmental		_		-		_	,
			11.6				
Total Expenditures		6,000	11,6	<i>21</i>		-	
Net Change in Fund Balance		715	(5,77	77)	3,79	5	3,669
Fund Balance - October 1 (Beginning)		3,834	22,9	92	19,50	5 _	6,950
Fund Balance - September 30 (Ending)	\$	4,549	\$ 17,2	15	\$ 23,30	1 C	10,619

	68		69	88			95		Total		Total
J	uvenile		Capital	Γ	CDA	Me	edina Lake	1	Nonmajor	1	Nonmajor
Cor	nmitment		Credits	CDB	G Grant	County Park			Special	Go	vernmental
RDO	RDCTN Grant		Fund	Fund			Fund Revenue Fun		venue Funds		Funds
·		V-1									
\$	-	\$	-	\$	-	\$	(422)	\$	395,845	\$	395,845
	) <b>—</b> ((		-		-		-		403,820		403,820
	12,483		183,526		85,294		-		476,366		476,366
	-		-		-		105,447		772,566		772,566
	=		277		-		253		4,673		4,673
-	-		-		21,907			-	26,586		26,586
	12,483		183,803		107,201		105,278	_	2,079,856		2,079,856
	-		-		-		-		276,936		276,936
					1_1		_		59,228		59,228
	-		_		-		-		318,060		318,060
	_		=		_		_		115,340		115,340
	12,482		-		-		-		471,682		471,682
	_		7,260		-		172,608		692,384		692,384
	-		-		85,294		-		85,294		85,294
	12,482	-	7,260		85,294		172,608		2,018,924		2,018,924
-						-				-	
	1		176,543		21,907		(67,330)		60,932		60,932
	600		8,811		-		114,781		1,117,650		1,117,650
				-	)	-					
\$	601	\$	185,354	\$	21,907	\$	47,451	\$	1,178,582	\$	1,178,582
								_			

### BANDERA COUNTY COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2016

	ALANCE TOBER 1 2015	ADDITIONS		DEDUCTIONS		ALANCE TEMBER 30 2016
STATE FEE & FINE FUND						
Assets:  Cash and Cash Equivalents  Other Receivables	\$ 54,807 57	\$	245,242 648	\$	246,999	\$ 53,050 705
Total Assets	\$ 54,864	\$	245,890	\$	246,999	\$ 53,755
Liabilities: Accounts Payable Due to Other Governments	\$ 54,864	\$	245,637 253	\$	246,999	\$ 53,502 253
Total Liabilities	\$ 54,864	\$	245,890	\$	246,999	\$ 53,755
EMS MEMORIALS & DONATIONS FUND Assets: Cash and Cash Equivalents	\$ 893	\$	1,850	\$	738	\$ 2,005
Liabilities:  Due to Others	\$ 893	\$	1,850	\$	738	\$ 2,005
OFFICIALS' FEES & ACCOUNTS FUND Assets: Cash and Cash Equivalents Investments - Current Total Assets	\$  776,991 77,646 854,637		76,822,933 36,172 76,859,105		76,997,875 51,037 77,048,912	\$  602,049 62,781 664,830
Liabilities:  Due to Other Governments  Due to Others	\$ 763,259 91,378	-	76,743,429 115,676		76,922,864 126,048	\$ 583,82 <sup>4</sup> 81,006
Total Liabilities	\$ 854,637	\$	76,859,105	\$	77,048,912	\$ 664,830
TOTAL AGENCY FUNDS Assets: Cash and Cash Equivalents Investments - Current Other Receivables	\$ 832,691 77,646 57	\$	77,070,025 36,172 648	\$	77,245,612 51,037 -	\$ 657,10- 62,78 70
Total Assets	\$ 910,394	\$	77,106,845	\$	77,296,649	\$ 720,59
Liabilities: Accounts Payable Due to Other Governments Due to Others	\$ 54,864 763,259 92,271		245,637 76,743,682 117,526		246,999 76,922,864 126,786	53,50 584,07 83,01
Total Liabilities	\$ 910,394	\$	77,106,845	\$	77,296,649	\$ 720,59
		_				

The notes to the financial statements are an integral part of this statement.

#### BANDERA COUNTY COMBINING STATEMENT OF NET POSITION PRIVATE PURPOSE TRUST FUNDS SEPTEMBER 30, 2016

	Ambulance Sinking Fund		Historical Commission Fund	Available School Fund		Permanent School Fund	
ASSETS							
Cash and Cash Equivalents	\$	1,184	\$ 3,538	\$	662	\$	160,498
Total Assets		1,184	3,538		662	_	160,498
LIABILITIES							
Accounts Payable		-	241		-		
Total Liabilities		-	241				-
NET POSITION							
Unrestricted Net Position		1,184	3,297		662		160,498
Total Net Position	\$	1,184	\$ 3,297	\$	662	\$	160,498

		Total						
Bandera EMS		Private Purpose						
Building	I							
Fund	Tr	ust Funds						
\$ -	\$	165,882						
\$ -	\$	165,882						
\$ -	- \$	241						
<b>5</b>	. э	241						
\$ -	\$	241						
		165,641						
\$	- \$	165,641						

#### **BANDERA COUNTY**

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PRIVATE PURPOSE TRUST FUNDS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2016

Data Control Codes		Ambulance Sinking Fund		Historical Commission Fund		Available School Fund		Permanent School Fund	
	ADDITIONS:								
	Investment Earnings	\$	5	\$	17	\$	662	\$	-
	Rents and Royalties		_		-		-		13
	Contributions & Donations from Private		-		1,604		-		-
	Other Revenue		-		1,210				<u> </u>
	Total Additions		5		2,831		662		13
	DEDUCTIONS:								
	Other Operating Expenses		-		1,997		159		2,322
	Supplies		-		2,738		-		_
	Total Deductions		-		4,735		159		2,322
	Change in Net Position		5		(1,904)		503		(2,309)
	Total Net Position - October 1 (Beginning)		1,179		5,201		159		162,807
	Total Net Position - September 30 (Ending)	\$	1,184	\$	3,297	\$	662	\$	160,498

		Total					
Bandera EMS	Bandera EMS						
Building	Building						
Fund		Trust Funds					
\$	-	\$	684				
	-		13				
	-		1,604				
	-		1,210				
	-		3,511				
	-		4,478				
	-		2,738				
	-		7,216				
	-		(3,705)				
:	_		169,346				
\$	-	\$	165,641				

### NEFFENDORF & KNOPP, P.C. Certified Public Accountants

P.O. BOX 874 · 736 S. WASHINGTON ST. FREDERICKSBURG, TEXAS 78624-0874 (830) 997-3348 FAX: (830) 997-3333 Email: nkhd@austin.rr.com

MEMBER
AMERICAN INSTITUTE OF
CERTIFIED PUBLIC ACCOUNTANTS

MEMBER
TEXAS SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Judge and Commissioners County of Bandera, Texas Bandera, TX 78003

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas (the "County"), as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated March 17, 2017.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Bandera County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We noted certain matters that we reported to management of the County of Bandera, Texas, in a separate letter dated March 17, 2017.

Sincerely,

Neffendorf & Knopp, P.C. NEFFENDORF & KNOPP, P.C.

Fredericksburg, Texas

March 17, 2017

### NEFFENDORF & KNOPP, P.C. Certified Public Accountants

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March 17, 2017

Honorable Judge and Commissioners County of Bandera, Texas Bandera, TX 78003

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bandera County, Texas for the year ended September 30, 2016. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards (and, if applicable, *Government Auditing Standards* and OMB Circular A-133), as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated October 11, 2016. Professional standards also require that we communicate to you the following information related to our audit.

#### Significant Audit Findings

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Bandera County, Texas are described in Note I to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year ended September 30, 2016. We noted no transactions entered into by Bandera County during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested certain representations from management that are included in the management representation letter dated March 17, 2017.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the governmental unit's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to the Management Discussion and Analysis; Budgetary Comparison Schedule - General Fund; Budgetary Comparison Schedule - Road and Bridge Fund; and the Schedule of Funding Progress for the Retirement Plan, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the Combining Balance Sheet – Nonmajor Governmental Funds; Combining Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds; Combining Statement of Changes in Assets and Liabilities – All Agency Funds; Combining Statement of Net Position – Private Purpose Trust Funds; and Combining Statement of Revenues, Expenses and Changes in Fund Net Position – Private Purpose Trust Funds, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### Restriction on Use

This information is intended solely for the use of the Commissioner's Court and management of Bandera County and is not intended to be and should not be used by anyone other than these specified parties.

#### **Prior Year Recommendations**

#### County Attorney

Prior year recommendation was to complete a listing of amounts owed to businesses (prior to institution of current computer system). Probably not feasible to complete due to lack of prior documents to establish accurate accounting.

#### Constable No. 1

Prior year recommendation was to prepare monthly reports to the Treasurer. Reports through April, 2016 have been submitted.

We appreciate the cooperation of the County Auditor's offices and the various officials and employees of the County.

Sincerely,

Neffendorf + Knopp, P.C. NEFFENDORF & KNOPP, P.C.

Fredericksburg, Texas

March 17, 2017